NUCLEAR REGULATORY COMMISSION

[NRC-2021-0087]

Preparing Probabilistic Fracture Mechanics Submittals

AGENCY: Nuclear Regulatory Commission.

ACTION: Draft regulatory guide; draft NUREG; request for comment.

SUMMARY: The U.S. Nuclear Regulatory Commission (NRC) is issuing for public comment a draft regulatory guide (DG), DG-1382, "Preparing Probabilistic Fracture Mechanics Submittals" and accompanying draft NUREG/CR-7278, "Technical Basis for the use of Probabilistic Fracture Mechanics in Regulatory Applications." This DG is proposed new Regulatory Guide (RG) 1.245. This draft guide describes a framework to develop the contents of a licensing submittal that the staff of the NRC considers acceptable when performing probabilistic fracture mechanics (PFM) analyses in support of regulatory applications. The draft NUREG provides the technical basis for DG-1382.

DATES: Submit comments by **[INSERT DATE 30 DAYS AFTER DATE OF PUBLICATION IN THE FEDERAL REGISTER]**. Comments received after this date will be considered if it is practical to do so, but the NRC is able to ensure consideration only for comments received on or before this date. Although a time limit is given, comments and suggestions in connection with items for inclusion in guides currently being developed or improvements in all published guides are encouraged at any time.

ADDRESSES: You may submit comments by any of the following methods; however, the NRC encourages electronic comment submission through the **Federal Rulemaking**Website:

Federal Rulemaking Website: Go to https://www.regulations.gov and search for Docket ID NRC-2021-0087. Address questions about Docket IDs in Regulations.gov to Stacy Schumann; telephone: 301-415-0624; e-mail: Stacy.Schumann@nrc.gov. For technical questions, contact the individuals listed in the FOR FURTHER INFORMATION CONTACT section of this document.

Mail comments to: Office of Administration, Mail Stop: TWFN-7A-06M,
U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001, ATTN: Program
Management, Announcements and Editing Staff.

For additional direction on obtaining information and submitting comments, see "Obtaining Information and Submitting Comments" in the SUPPLEMENTARY INFORMATION section of this document.

FOR FURTHER INFORMATION CONTACT: Patrick Raynaud, telephone: 301-415-1987, e-mail: Patrick.Raynaud@nrc.gov and Kyle Song, telephone: 301-415-3612, e-mail: Kyle.Song@nrc.gov. Both are staff of the Office of Nuclear Regulatory Research at the U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001.

SUPPLEMENTARY INFORMATION:

I. Obtaining Information and Submitting Comments

A. Obtaining Information

Please refer to Docket ID **NRC-2021-0087** when contacting the NRC about the availability of information for this action. You may obtain publicly available information related to this action by any of the following methods:

- Federal Rulemaking Website: Go to https://www.regulations.gov and search for Docket ID NRC-2021-0087.
- NRC's Agencywide Documents Access and Management System (ADAMS): You may obtain publicly available documents online in the ADAMS Public Documents collection at https://www.nrc.gov/reading-rm/adams.html. To begin the search, select "Begin Web-based ADAMS Search." For problems with ADAMS, please contact the NRC's Public Document Room (PDR) reference staff at 1-800-397-4209, at 301-415-4737, or by e-mail to pdr.resource@nrc.gov. DG-1382, the associated regulatory analysis, and Draft NUREG/CR-7278 may be found in ADAMS under Accession Nos. ML21034A328, ML21034A261, and ML21257A237, respectively.
- Attention: The PDR, where you may examine and order copies of public documents, is currently closed. You may submit your request to the PDR via e-mail at

pdr.resource@nrc.gov or call 1-800-397-4209 or 301-415-4737, between 8:00 a.m. and 4:00 p.m. (ET), Monday through Friday, except Federal holidays.

B. Submitting Comments

The NRC encourages electronic comment submission through the **Federal Rulemaking Website** (https://www.regulations.gov). Please include Docket ID **NRC- 2021-0087** in your comment submission.

The NRC cautions you not to include identifying or contact information that you do not want to be publicly disclosed in your comment submission. The NRC will post all comment submissions at https://www.regulations.gov as well as enter the comment submissions into ADAMS. The NRC does not routinely edit comment submissions to remove identifying or contact information.

If you are requesting or aggregating comments from other persons for submission to the NRC, you should inform those persons not to include identifying or contact information that they do not want to be publicly disclosed in their comment submission. Your request should state that the NRC does not routinely edit comment submissions to remove such information before making the comment submissions available to the public or entering the comment into ADAMS.

II. Additional Information

The NRC is issuing for public comment a draft guide in the NRC's "Regulatory Guide" series. This series was developed to describe methods that are acceptable to the NRC staff for implementing specific parts of the agency's regulations, to explain techniques that the staff uses in evaluating specific issues or postulated events, and to describe information that the staff needs in its review of applications for permits and licenses.

The DG, entitled "Preparing Probabilistic Fracture Mechanics Submittals," is temporarily identified by its task number, DG-1382.

DG-1382 is accompanied by draft NUREG/CR-7278, "Technical Basis for the use of Probabilistic Fracture Mechanics in Regulatory Applications." This draft NUREG provides the technical basis for the guidance recommended in DG-1382. The NRC is issuing the draft NUREG for public comment at the same time as the DG to allow for review of both documents.

The NRC developed this DG to support the increasing trend toward the use of PFM in regulatory applications. It is intended to ensure that minimum expectations are clear with regard to the contents of PFM regulatory applications. This DG will increase the efficiency of reviews for regulatory applications that use PFM as a supporting technical basis by providing a set of common guidelines for reviewers and licensees.

The staff is also issuing for public comment a draft regulatory analysis. The staff develops a regulatory analysis to assess the value of issuing or revising a regulatory guide as well as alternative courses of action.

III. Backfitting, Forward Fitting, and Issue Finality

DG-1382 and NUREG/CR-7278, if finalized, would not constitute backfitting as

defined in section 50.109 of title 10 of the Code of Federal Regulations (10 CFR),

"Backfitting," and as described in NRC Management Directive (MD) 8.4, "Management of

Backfitting, Forward Fitting, Issue Finality, and Information Requests"; would not

constitute forward fitting as that term is defined and described in MD 8.4; or affect the

issue finality of any approval issued under 10 CFR part 52. As explained in DG-1382,

applicants and licensees would not be required to comply with the positions set forth in

DG-1382.

Dated: September 17, 2021.

For the Nuclear Regulatory Commission.

Meraj Rahimi,

Chief,

Regulatory Guide and Programs Management Branch,

Division of Engineering,

Office of Nuclear Regulatory Research.

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